

# The information planners need to conserve nature in their jurisdictions

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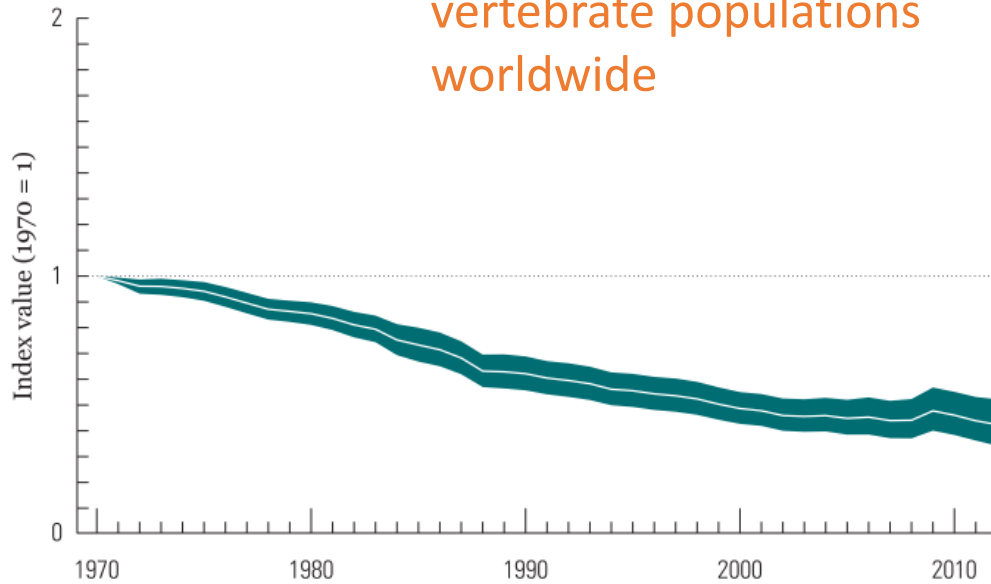
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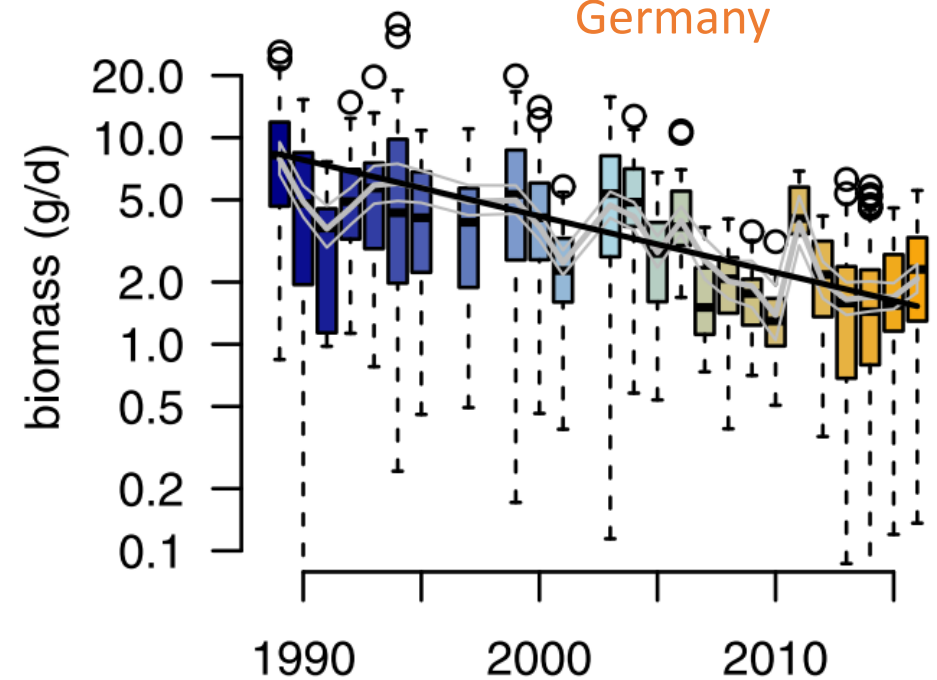


# Biodiversity Loss

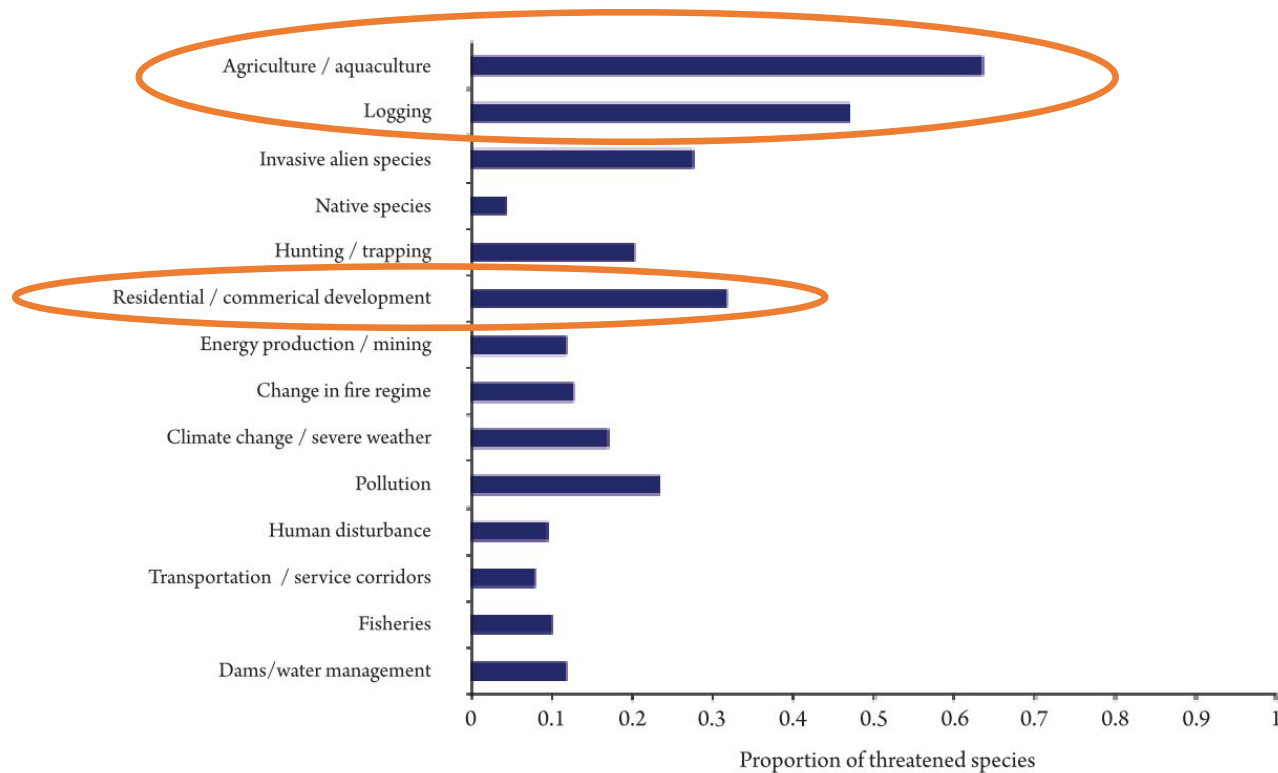
58% average decline in vertebrate populations worldwide



78% decline in insect biomass in protected areas in Germany



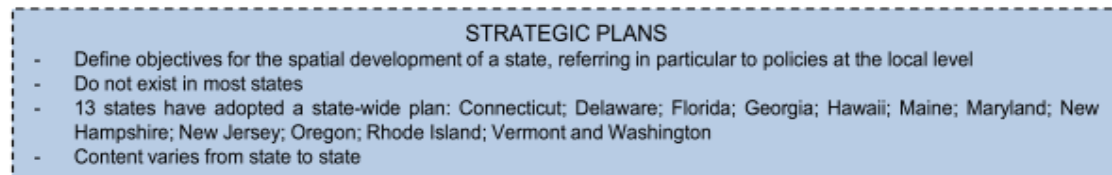
# Land cover and land use change is a major cause of biodiversity loss



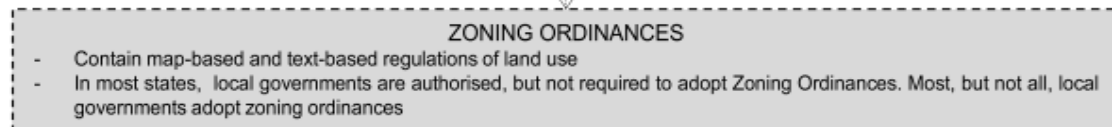
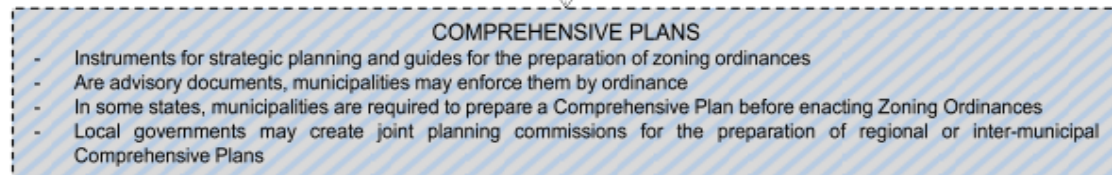
Baillie et al. 2010. Evolution lost: status and trends of the world's vertebrates. Zoological Society of London; Brummitt et al. 2015. PLoS ONE 10: e0135152; Collen et al. 2012. Spineless: status and trends of the world's invertebrates. Zoological Society of London; Joppa et al. 2016. Science 352: 416-418.

# Municipal and county-scale planning can potentially play a major role in the conservation of biodiversity in the US

General framework  
State



Local



- Sub-ordinate plans must conform
- Sub-ordinate plans do not need to conform
- Primarily policy / strategic guidelines
- Primarily land-use plans
- Strategic and land-use guidelines
- Partial geographical coverage

# Municipal and county-scale planning can potentially play a major role in the conservation of biodiversity in the US

- Canopy-conscious zoning, tree ordinance clauses, and growth management strategies such as conservation subdivisions significantly increased canopy cover in counties within the Atlanta metropolitan statistical area

**Table 3**

Tree canopy preservation model parameter estimates.

Variable	B	Standard Error	z score	Sig.
Constant	-0.1866	0.0371	-5.03	0.000
Tree ordinance	0.0037	0.0165	0.23	0.821
Management	-0.0565	0.0091	-6.2	0.000
% $\Delta$ population	0.0218	0.0136	1.61	0.108
Communicate	-0.0025	0.0021	-1.19	0.233
% $\Delta$ impervious surface	-1.5633	0.3883	-4.03	0.000
Quality growth examples	0.0058	0.0016	3.6	0.000
Inhibitors	0.0115	0.0026	4.34	0.000
Landuse	0.1200	0.0328	3.66	0.000
Ordinance clauses	0.0103	0.0028	3.74	0.000
Zoning	0.0026	0.0009	2.93	0.003
Tree board	-0.0089	0.0128	-0.7	0.486
Degree of regulation	-0.0137	0.0101	-1.36	0.175
Cobb/Clayton dummy	0.0864	0.0212	4.08	0.000
$R^2 = .8015$				

# To realize this potential, planners need useable ecological information

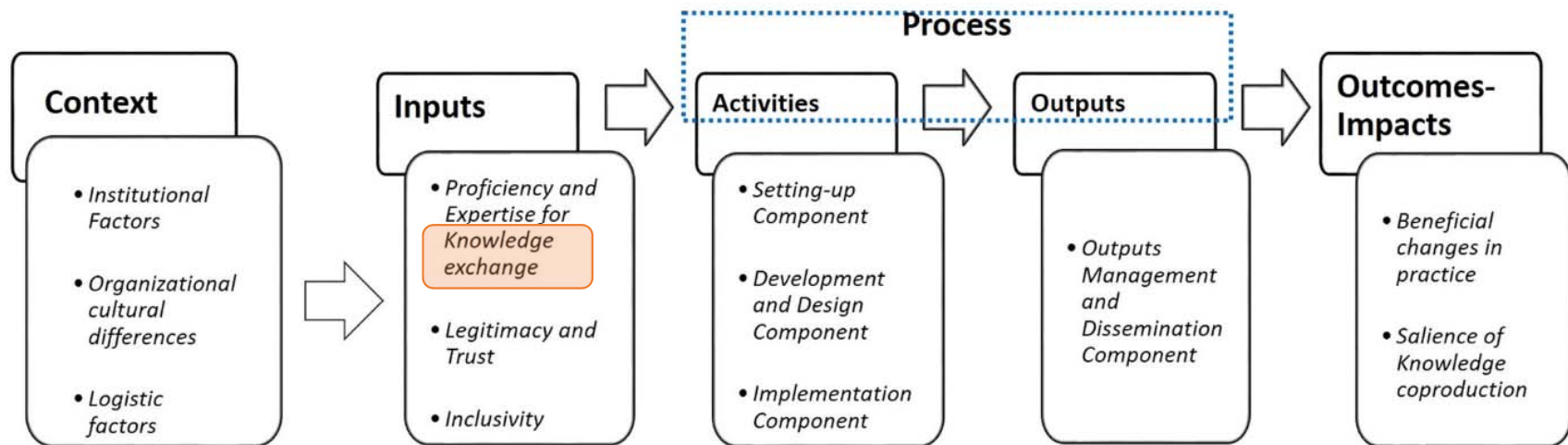
**Table 1**

A selection of ecological principles, guidelines or recommendations for land use planning. Checkmarks indicate that one or more items in each source requires species-specific information, is not prescriptive, does not consider socioeconomic constraints, or the presentation of items is not sequential. N/A = not applicable.

Source	Species-specific information required	Not prescriptive	Number of items	Not sequential	Does not consider socioeconomic constraints
Soulé (1991)	✓	✓	5	✓	✓
Dramstad, Olson, and Forman (1996)	✓	✓	55	✓	✓
Duerksen et al. (1997)	✓	✓	19	✓	✓
Bennett (1999)	✓	✓	5	✓	✓
Dale et al. (2000)	✓	✓	8	✓	✓
Zipperer, Wu, Pouyat, and Pickett (2000)		✓	6	✓	✓
Forman (2002)	✓	✓	7	✓	✓
Pulliam and Johnson (2002)		✓	4	✓	✓
Environmental Law Institute (2003)	✓	✓	16	✓	✓
Environment Canada (2004)	✓	✓	18	✓	✓
Li, Wang, Paulussen, and Liu (2005)	✓	✓	21	✓	✓
Fischer, Lindenmayer, and Manning (2006)	✓		10	✓	✓
Lindenmayer et al. (2006)	✓	✓	31	✓	✓
Colding (2007)			1	N/A	✓
Noss (2007)	✓	✓	7	✓	✓
Forman (2008)	✓	✓	121	✓	✓
Lindenmayer et al. (2008)	✓	✓	13	✓	
Opdam and Steingröver (2008)	✓	✓	10	✓	✓
Lovell and Johnston (2009)	✓	✓	6		✓
Stagoll, Manning, Knight, Fischer, and Lindenmayer (2010)	✓	✓	16	✓	✓
Sayer et al. (2013)	✓	✓	10	✓	
The present framework			5		

# A more effective approach

- **Knowledge co-production** seeks to produce "usable, or actionable, science through collaboration between scientists and those who use science to make policy and management decisions"



# Our research objective

- Facilitate the sharing of knowledge between ecologists and planners on a large scale by soliciting feedback from planners about the content and format of information that they need to most effectively conserve biodiversity in their jurisdictions







# Methods



# Study area and identification of potential respondents

- Ten states in the southeastern US: Alabama, Florida, Georgia, Kentucky, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.
- Random selection of counties and municipalities, stratified by state population size in 2016 and the proportions of jurisdictions in each state that were counties or municipalities
- 1,163 potential respondents



# Survey instrument

- 31 questions
  - The importance of nature conservation
  - The drivers of nature conservation
  - How nature conservation is implemented
  - The information that planners need to more effectively implement nature conservation
  - The socio-demographic status of respondents
- **Nature:** all non-human animals, plants, and other organisms, as well as the environments upon which they depend for food, water, and shelter
- **Nature conservation:** the protection, preservation, or restoration of nature



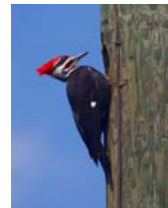
# Survey instrument and protocol

- Four telephone interviews in June, 2017
  - Two urban municipalities in South Carolina
  - One rural municipality in West Virginia
  - One rural county in Virginia
- Survey distributed by email beginning June 27 and closed on July 27, 2017
  - Chance to win one of ten \$50 Amazon gift cards
  - University of North Carolina at Charlotte Institutional Review Board approval (Study #17-0256)



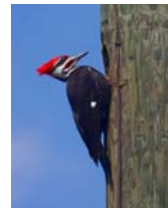
# Jurisdiction context

- Jurisdiction population density in 2016 (US Census Bureau)
- Jurisdiction population change between 2010 and 2016 (US Census Bureau)
- The proportion of jurisdictions in protected areas (USGS Protected Areas Database of the United States)
- The proportion of jurisdictions encompassed by natural land cover (USGS National Land Cover Database)



# Analyses

- Summarized responses to open-ended questions by assigning them to content categories
- General linear models and redundancy analyses to test for the effect of jurisdiction context on planner responses

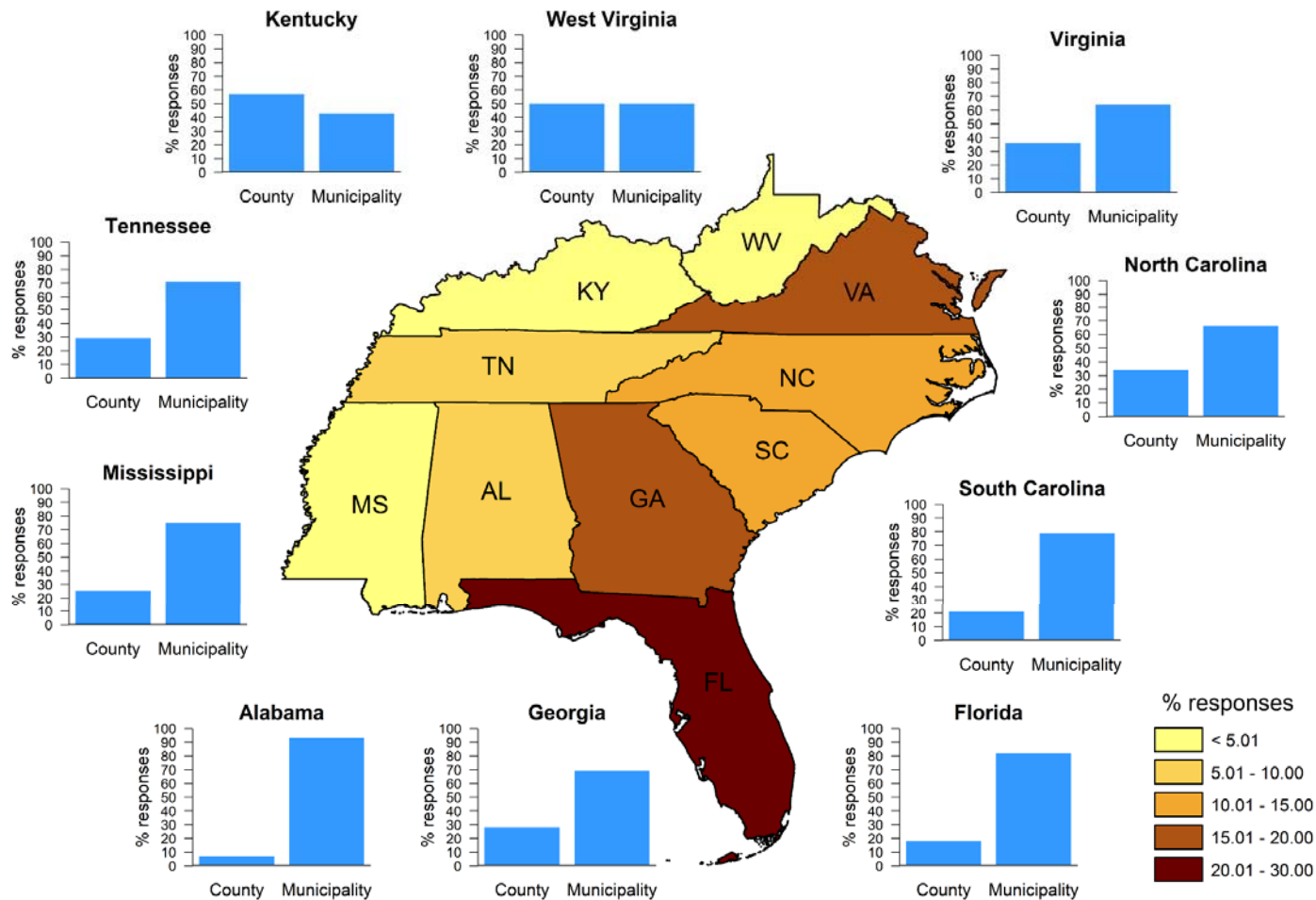




# Results



# 233 responses (20% response rate)

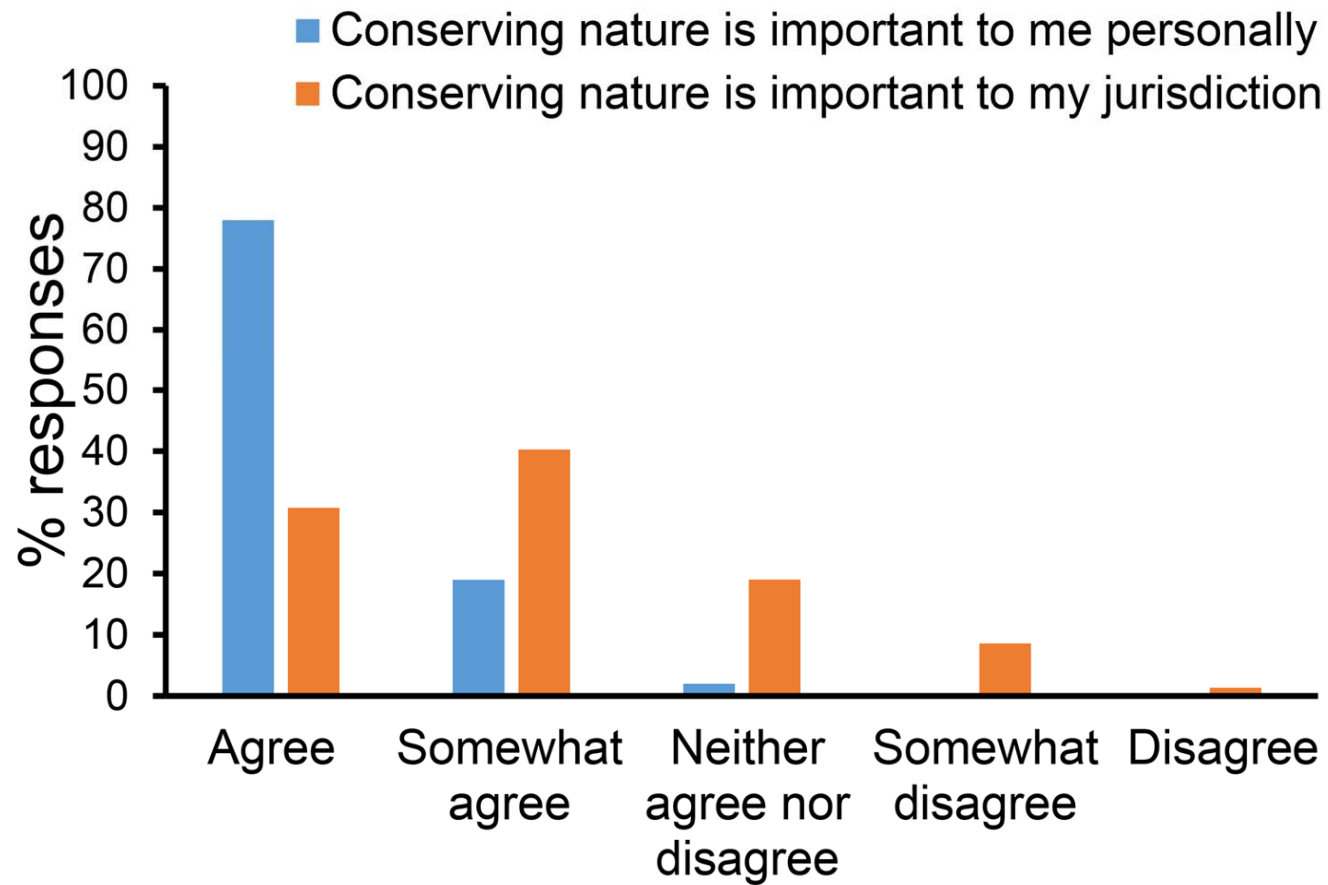




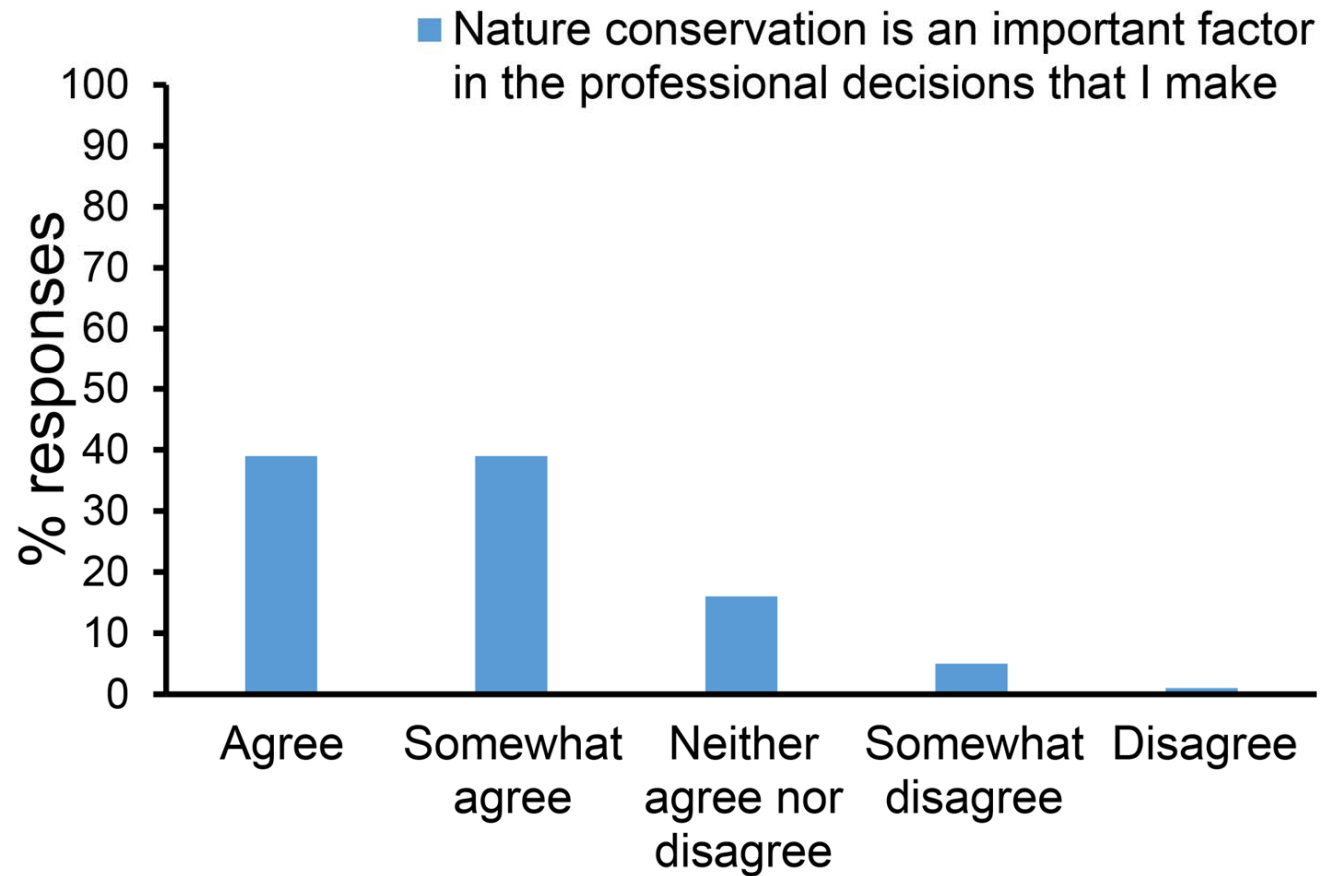
# Our respondents

- Directors of planning departments, senior planners, or junior planners (90%)
- Members of American Institute of Certified Planners (40%)
- LEED accredited or LEED green associates (4%)
- White (89%), non-Latino (94%), male (60%)
- Master's or equivalent degree (70%)
- Medians of 45-54 years, \$60,000-\$69,000 annual income, and “middle of the road” political ideology

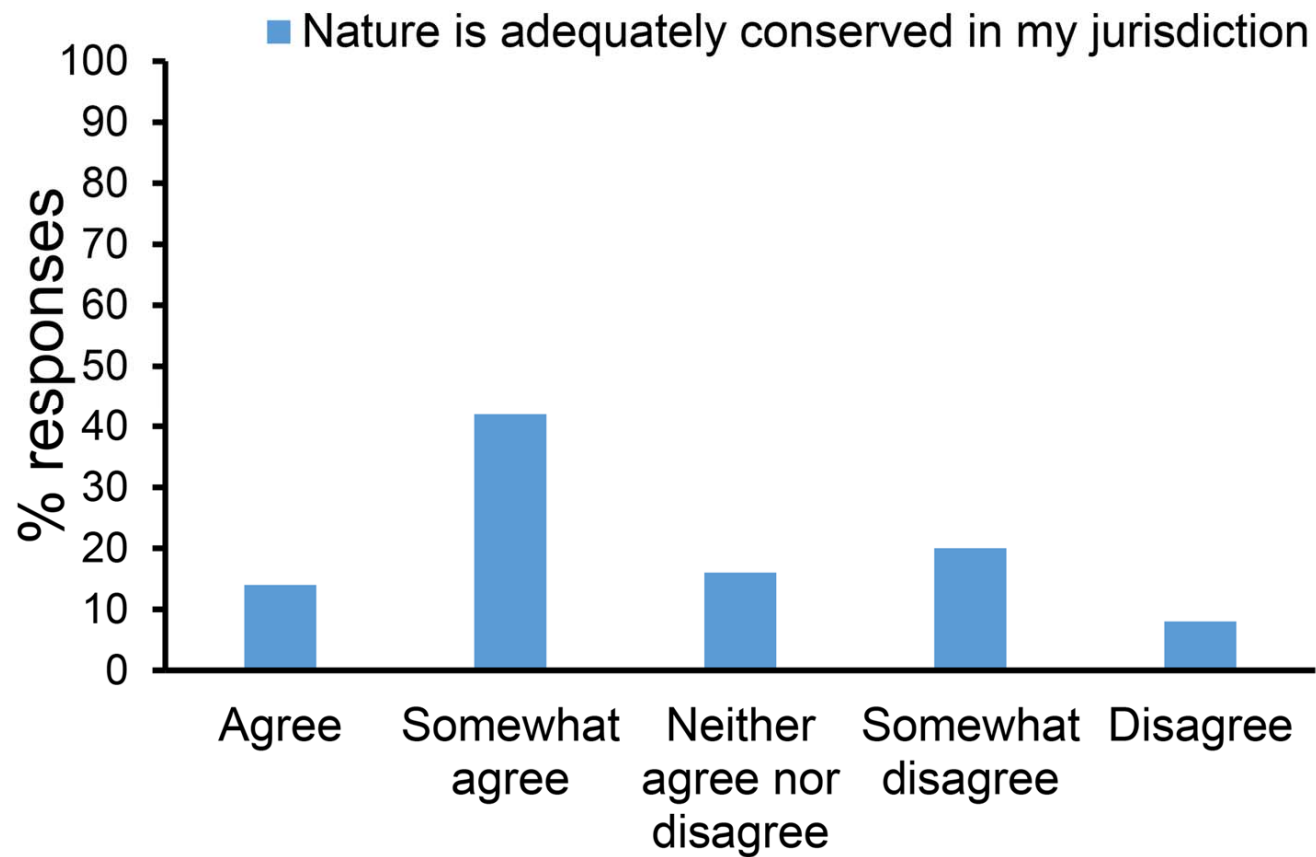
# Importance of nature conservation



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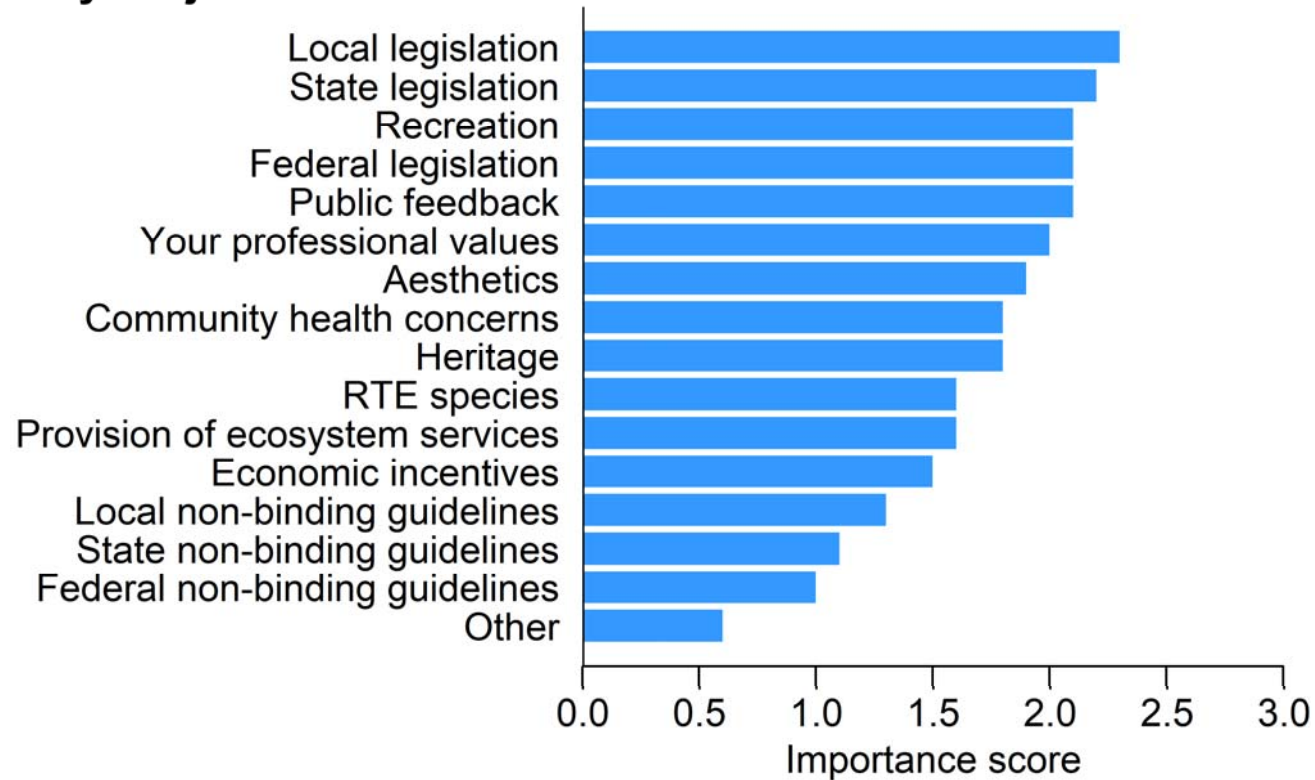


# Importance of nature conservation



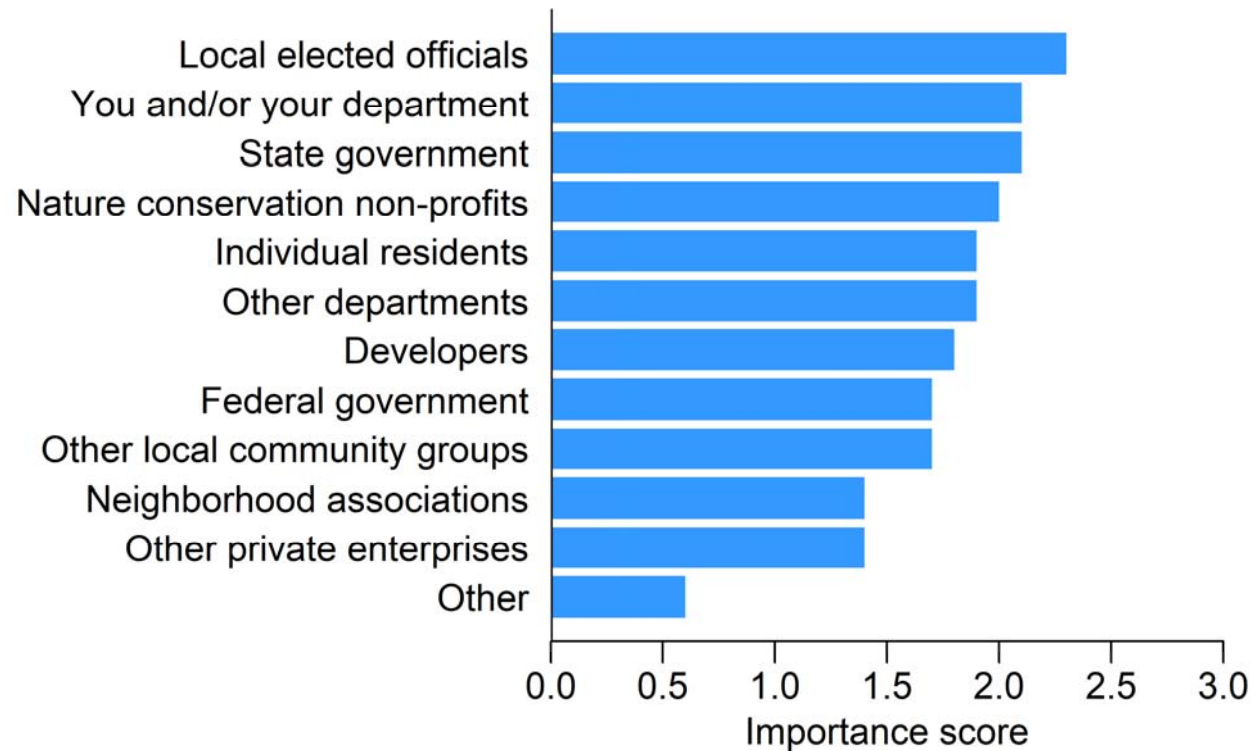
# Drivers of nature conservation

**What are the main drivers of nature conservation activities in your jurisdiction?**



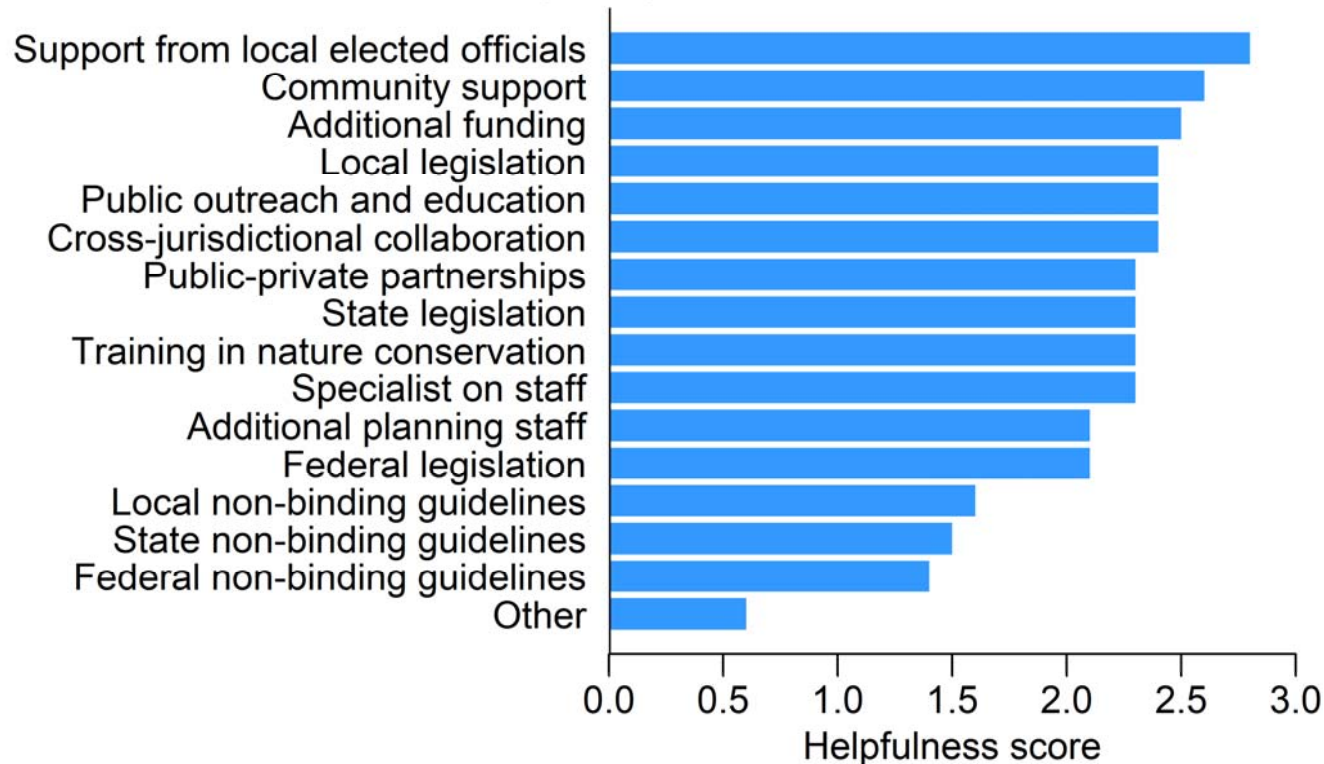
# Drivers of nature conservation

**In your opinion, how important are the following entities in conserving nature in your jurisdiction?**



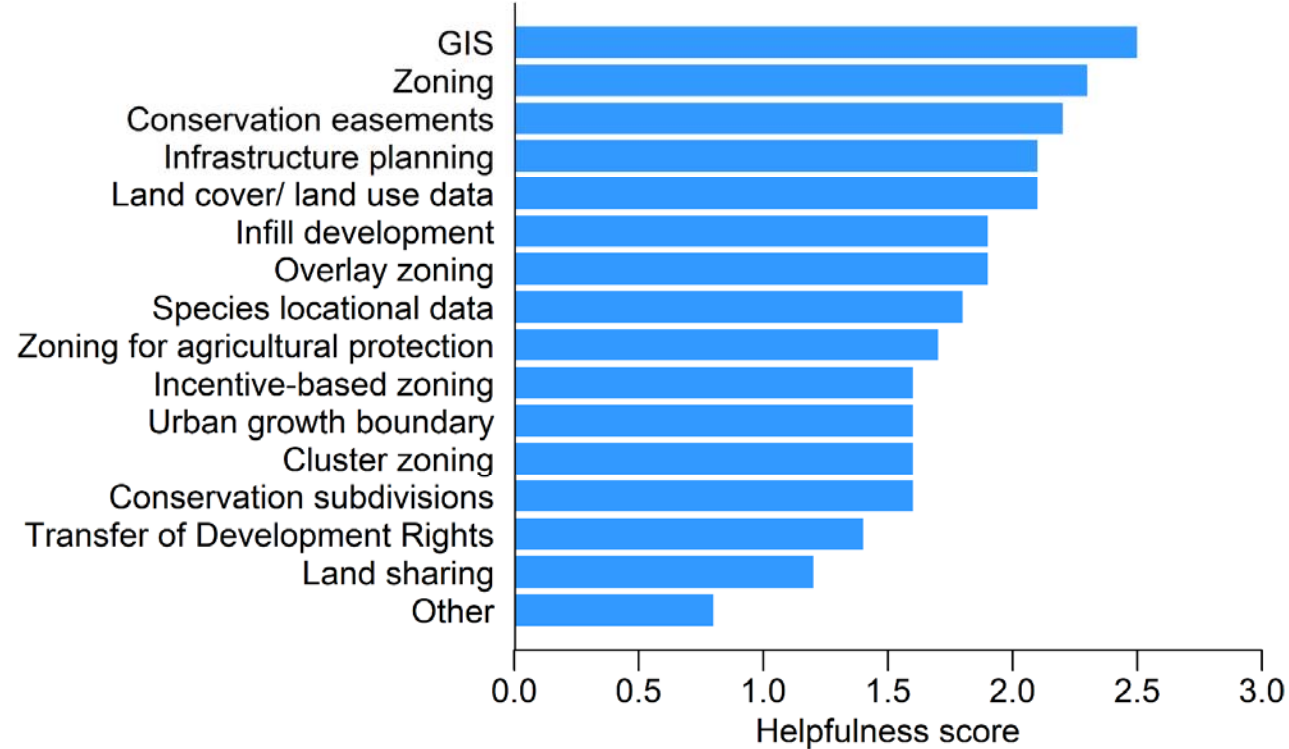
# Drivers of nature conservation

**How helpful would the following items be to promote nature conservation in your jurisdiction?**



# How nature conservation is implemented

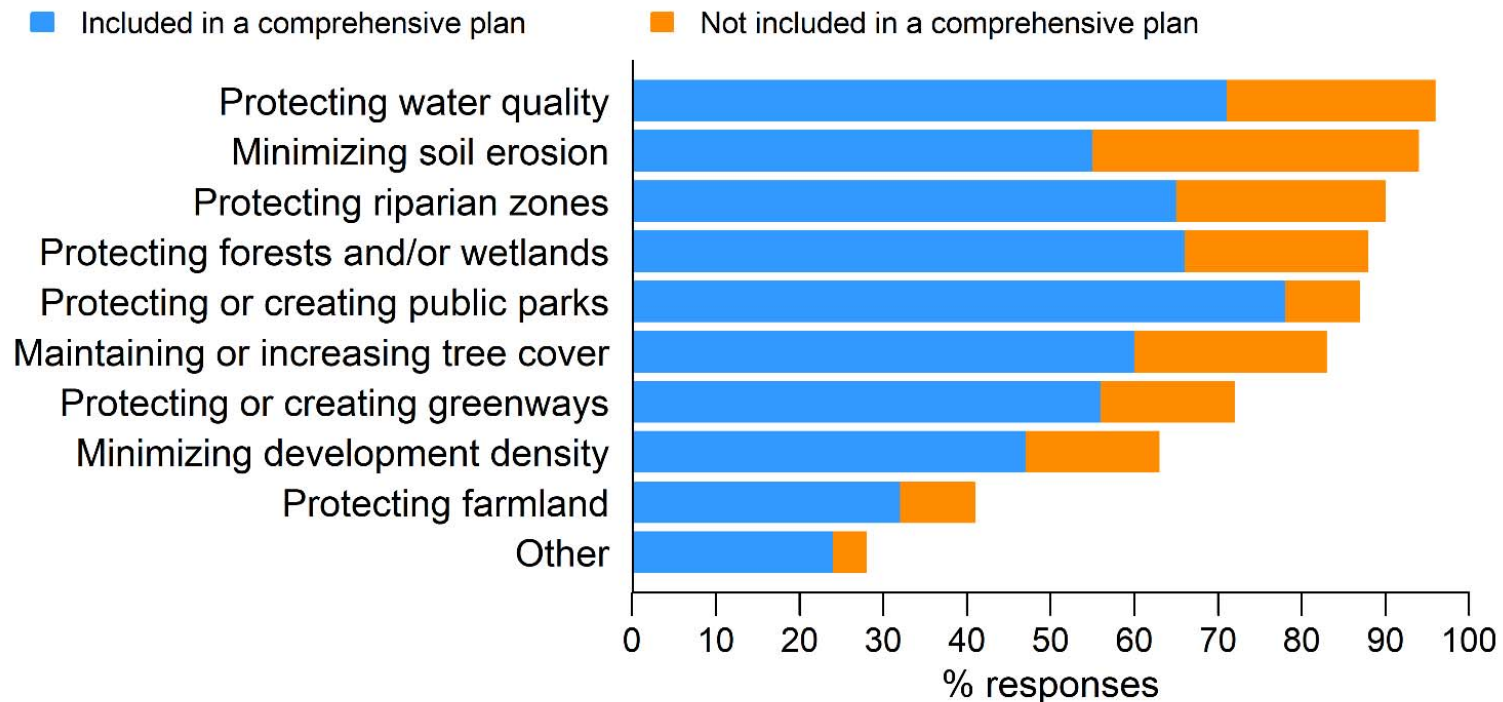
**How helpful are the following planning tools/techniques for nature conservation in your jurisdiction?**





# How nature conservation is implemented

**To your knowledge, does your jurisdiction have ordinances that aim to achieve the following?**

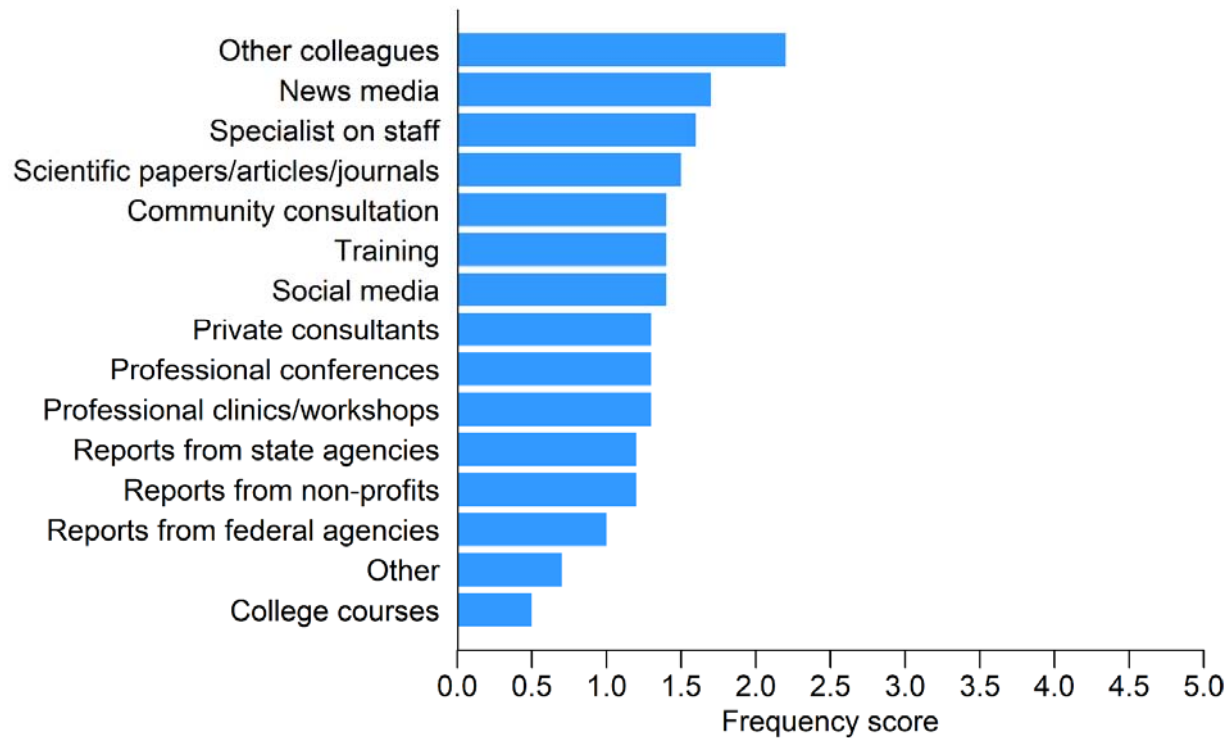


# What are the most feasible ways to address important nature conservation concerns in your jurisdiction?

Category	Description	Response example	Percent of responses
<b>New plans, policies, regulations</b>	Changes to or new plans, codes, policies, or regulations at the local level	"Draft policies in the Comprehensive Plan and Land Development Regulations for conservation efforts"	43
<b>More awareness</b>	More awareness and/or education among the public and elected officials	"Education and access to issues facing the community"	34
<b>Local elected official mandate</b>	Mandate from local elected officials	"Local elected official support"	9
<b>Need for more money</b>	Need for more funding, revenue, or money	"Finding funding sources"	8
<b>Higher-level mandates</b>	Mandates from higher levels of government, including enforcement	"mandatory requirements from state and fed"	7
<b>More cost/benefit information</b>	More information specifically about the economic costs and benefits of nature conservation	"Show how it will save money"	6
<b>More understanding</b>	Better information about particular elements of nature conservation, such as areas or species to be conserved	"It may be helpful to know more about threatened and endangered species in our parks and how we can help them expand within our parks"	5

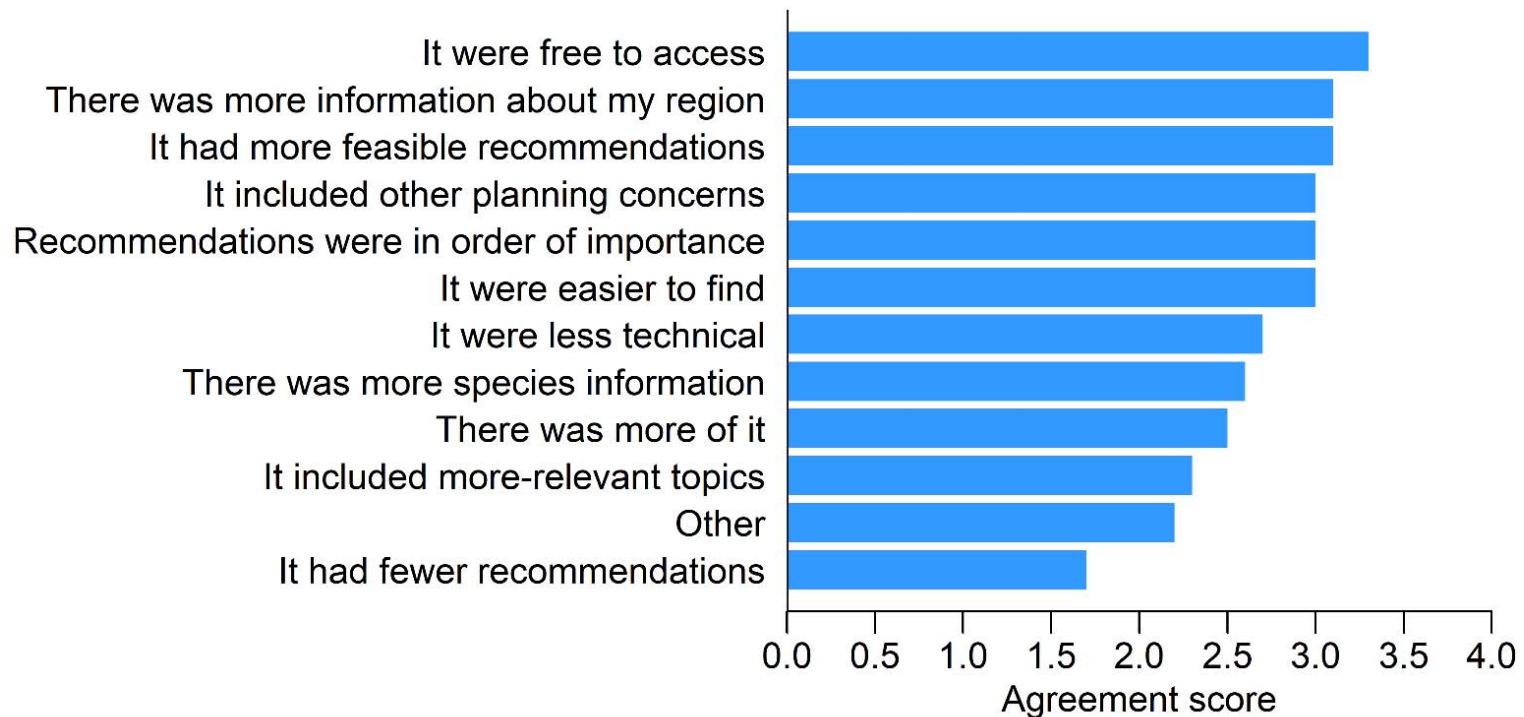
# Information that planners need to more effectively implement nature conservation

**About how often do you use the following sources of information to inform conservation-related activities in your jurisdiction?**



# Information that planners need to more effectively implement nature conservation

**Information from professional scientific papers/articles/journals would be more useful for planning in my jurisdiction if:**



# Information that planners need to more effectively implement nature conservation

- Common conservation activities (> 50%)
  - Minimizing soil erosion
  - Improving water quality
  - Maintaining or increasing habitat in the form of tree cover, public parks, forests, wetlands, and/or riparian areas



# Information that planners need to more effectively implement nature conservation

- Uncommon conservation activities (<30%)
  - Protection of old fields, pasture and/or farmland
  - Maintaining or increasing the provision of ecosystem services
  - Conserving rare, threatened, and/or endangered plants and/or animals
  - Maintaining or increasing habitat diversity
  - Minimizing the isolation of or distances among protected areas of forest, wetland, old fields, pasture, and/or farmland
  - Minimizing the use of pesticides and/or herbicides
  - Reducing mowing frequency or lawn area
  - Reducing wildlife roadkill



# Information that planners need to more effectively implement nature conservation

- The relative proportion of planners who thought that individual conservation concerns were important generally matched the relative proportion who were working on similar conservation activities.
- Except
  - Loss of ecosystem services (87% considered important, 30% addressed professionally)
  - Pesticide and herbicide use (79% considered important, 12% addressed professionally)



# Information that planners need to more effectively implement nature conservation

- In most cases, planners' conservation concerns matched the perceived concerns of residents of their jurisdictions
- Except
  - Pest or overabundant wildlife (13<sup>th</sup> most important to planners, 5<sup>th</sup> most important to residents)
  - Loss of ecosystem services (2<sup>nd</sup>, 7<sup>th</sup>)
  - Loss of plant and/or animal diversity (5<sup>th</sup>, 12<sup>th</sup>)
  - Loss of tree diversity (3<sup>rd</sup>, 11<sup>th</sup>)
  - Non-native plants and/or animals (4<sup>th</sup>, 10<sup>th</sup>)





# Information that planners need to more effectively implement nature conservation

Category	Description	Response example	Question 1 (% responses)	Question 2 (% responses)
Seeking or enhancing best management practices	Seeks advice on how to implement a particular policy or practice, or how to improve implementation	"How best to connect fragmented habitat"	51	47
Convincing decision-makers and constituents	Seeks advice on how to convince elected officials, developers, other staff, voters, or constituents that an activity is worthwhile	"How can we either convince, incentivize, or force developers to eliminate the practice of clear-cutting/mass tree removal for site development?"	23	15
Efficiency challenges	Seeks advice on how best to distribute resources and conservation efforts across space.	"Higher density urban with less "green space" versus sprawl - which is really more environmentally friendly?"	11	9
Quantifying the value of an activity	Seeks advice on how to quantify the value, often in monetary terms, of a conservation activity	"what conservation activities have the greatest benefit to cost for a rural jurisdiction."	11	7
Understanding species/nature	Seeks information about a species or group of species.	"I would want to know what species are endangered and where they are in my jurisdiction."	7	5

# Effects of context

- Median population density = 1,059 persons/mile<sup>2</sup> (min = 8; max = 15,299)
- Median population change (2010-2016) = 6% (min = -7; max = 84)
- Median proportion of land that was protected = 3% (min = 0; max = 66)
- Median proportion natural land = 41% (min = 0; max = 92)



# Effects of context

- Planners agreed significantly more strongly that nature was adequately conserved in their jurisdiction if their jurisdiction experienced less population change
- Planners in jurisdictions with higher population densities
  - employed private consultants, attended professional conferences, and used social media more frequently
  - were working on maintaining or increasing tree cover and diversity and implementing green stormwater infrastructure, such as green roofs, permeable pavement, or bioswales



# Effects of context

- Planners in jurisdictions that experienced less population change
  - agreed more strongly that scientific information would be more useful if it included recommendations listed in order of importance and there was more of it
- Planners in jurisdictions with more population change
  - were working on conserving rare, threatened, and/or endangered species and maintaining or increasing habitat diversity, but were not working on improving water quality
- Planners in jurisdictions with proportionally more protected area
  - used white papers or reports from federal agencies, state agencies, and nature conservation non-profits more frequently
  - agreed more strongly that scientific information would be more useful if it were less technical and included more-relevant topics
  - were working on protecting forests and/or wetlands, protecting rare habitat types, and managing pest or overabundant wildlife, but were not working on restoring streams



# Effects of context

- Planners in jurisdictions with proportionally more natural land
  - were working on protecting old fields, pasture and/or farmland and minimizing the negative effects of recreational use on protected areas
- Planners in jurisdictions with proportionally less natural land
  - tended to seek information about a specific species or group of species





# Takeaways

1. Nature conservation is important to planners in the southeastern US



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1. Nature conservation is important to planners in the southeastern US
2. Planners in the southeastern US, and arguably elsewhere in the country, are not using information disseminated by ecologists to inform conservation-related policies
3. There is a major disconnect between planners and ecologists despite the former's desire for advice about nature conservation and the latter's assumption that the information they produce is useful





## Takeaways

4. A potential solution, supported by our results, is the use of translational ecology or knowledge co-production approaches
  - **Translational ecology** occurs when ecologists, stakeholders, and decision-makers work together to “develop ecological research via joint consideration of the sociological, ecological, and political contexts of an environmental problem that ideally results in improved environment-related decision-making”
  - **Knowledge co-production** seeks to produce “usable, or actionable, science through collaboration between scientists and those who use science to make policy and management decisions”

# Collaborative research between planners and ecologists

- Need highlighted by effects of context
- Planner conservation activities and concerns are good starting points
  - E.g., best management practices



# Collaborative research between planners and ecologists

- Stakeholders, such as the community and local elected officials, should also be included

**Table 3** Kendall's Tau correlation between factors and (1) plan implementation and (2) open space protection

Factors	Subjective measures			
	Plan implementation		Open space protection	
	Kendall's Tau (n)	<i>P</i>	Kendall's Tau (n)	<i>P</i>
Plan quality	0.08 (21)	0.66	0.20 (23)	0.23
Plan implementation	–	–	0.73 (21)	0.0001***
Open space protection	0.73 (21)	0.0001***	–	–
Stakeholder participation in planning (total #)	0.33 (21)	0.08*	0.48 (21)	0.01**
Stakeholder participation in planning (breadth)	0.33 (21)	0.06*	0.31 (21)	0.12
Stakeholder participation in implementation (total #)	0.45 (21)	0.03**	0.40 (21)	0.05*
Stakeholder participation in implementation (breadth)	0.28 (21)	0.16	0.12 (21)	0.59
Public support for open space protection	0.01 (21)	0.97	0.21 (23)	0.29
Support of elected officials	0.42 (21)	0.03**	0.18 (23)	0.34
Collaboration with other conservation organizations	–0.11 (21)	0.58	0.08 (23)	0.69
Commitment to evaluating implementation progress	0.38 (20)	0.06*	0.22 (21)	0.27

# Summary

- State of planning for nature conservation in the southeastern US
- Evidence for need for collaborative research and points to start from
- Ultimate goal is usable and effective science that is needed to address the challenge of biodiversity loss



# Acknowledgements

- This research was made possible by a University of North Carolina at Charlotte Charlotte Research Scholars award to Ms. Bryan-Scaggs
- We profusely thank the planners who took time out of their busy schedules to answer our survey questions

